

## Message Text

SECRET

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ACTION NODS-00

INFO OCT-01 ISO-00 /001 W

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FM USDEL ALEXANDRIA

TO RUEHLE/AMCONSUL JERUSALEM NIACT IMMEDIATE 03

INFO SECSTATE WASHDC IMMEDIATE 06

S E C R E T ALEXANDRIA 0010

NODIS CHEROKEE

FOR THE SECRETARY FROM THE AMBASSADOR

E.O. 11652: XGDS03

TAGS: PFOR EG IS US

SUBJECT: MIDDLE EAST NEGOTIATIONS

REF: STATE 197495

1. IMMEDIATELY AFTER MY ARRIVAL IN ALEXANDRIA THIS AFTER-  
NOON, I WENT TO SEE FAHMY TO DISCUSS THE POINTS MADE IN  
REFERENCE TELEGRAM. I MADE THE POINT THAT WE ARE SOMEWHAT  
DISAPPOINTED BY HIS LAST REACTION AND THAT WE MUST BOTH  
RECOGNIZE THE ESSENTIALITY OF OUR FINDING TOGETHER ORAL  
FORMULATIONS THAT CONVEY EXACTLY WHAT THE EGYPTIANS'  
POSITIONS ARE. I WAS NOT ASKING FOR A RESPONSE NOW,  
BUT AS I HAD DONE LAST TIME URGED TO KEEP THIS POINT IN MIND.

2. I THEN SHOWED HIM THE DRAFT TEXT OF THE SIDE LETTER  
ON UNEF DURATION AND ASKED FOR HIS CONCURRENCE  
CONTINGENT ON A SATISFACTORY CONCLUSION OF THE INTERIM  
AGREEMENT. FAHMY FIRST CONTENDED THIS WAS SIMPLY A  
GAZIT FORMULATION AND THAT WE SEEMED ONLY TO BE  
CONCERNED WITH ISRAELI DEMANDS. I DISPUTED THIS AND  
STRESSED WE ARE TRYING TO GET MUTUALLY ACCEPTABLE LANGUAGE.  
I REMINDED HIM THAT THE DRAFT LETTER IS BASED ON THE  
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SALZBURG TALKS WITH MINOR MODIFICATIONS MADE DURING THE RABIN VISIT TO WASHINGTON. FAHMY READ IT, BUT AT ONCE OBJECTED THAT IT GOES BEYOND WHAT HAD BEEN AGREED UPON AT SALZBURG. USING A RED PENCIL, HE CROSSED OUT VARIOUS SENTENCES SO THAT THE LETTER NOW READS AS FOLLOWS:

QUOTE. DEAR MR PRESIDENT: I AM WRITING YOU THIS

ATTER TO INFORM YOU OF THE POSITION OF EGYPT ON THE QUESTION OF THE DURATION OF THE SECOND EGYPTIAN-ISRAELI AGREEMENT ON THE SINAI.(

285# 43 03:5 59 5#3 \$74-589, 9\* 7,3\*, I HAVE INFORMED SECRETARY KISSINGER OF EGYPT'S UNDERTAKING TO MAKE EVERY EFFORT TO EXTEND THE UNITED NATIONS EMERGENCY FORCE ANNUALLY FOR THE DURATION OF THE AGREEMENT.

HOWEVER, SHOULD THE SECURITY COUNCIL, BECAUSE OF THE ACTION OF A THIRD STATE, FAIL TO RENEW THE UNEF MANDATE TO ASSURE CONTINUOUS OPERATION, EGYPT UNDERTAKES TO CONCERT ACTIVELY WITH THE UNITED STATES TO HAVE THE GENERAL ASSEMBLY TAKE APPROPRIATE ACTION TO BRING ABOUT ANNUAL RENEWALS FOR AT LEAST TWO RENEWALS AFTZN THE FIRST ANNUAL MANDATE GOES INTO EFFECT.

IN THE EVENT SUCH AFFIRMATIVE GENERAL ASSEMBLY ACTION DID NOT ROVE POSSIBLE, EGYPT WILL REQUEST AN AUGMENTED UNTSO TO CONTINUE THE SUPERVISION RESPONSIBILITIES. SINCERELY YOURS, MOHAMMED ANWAR EL-SADAT. UNQUOTE.

3. I THEN SHOWED HIM PREAMBULAR LANGUAGE ON NON-RESORT TO FORCE ALONGWITH THE RELATED LETTER. AGAIN FAHMY OBJECTED LAT THE PREAMBULAR LANGUAGE GOES BEYOND WHAT HAD BEEN AGREED UPON. I TOLD HRV I THOUGHT IT WAS FULLY CONSISTENT WITH WHAT WE HAD AGREED UPON, BUT HE WOULD HAVE NONE OF IT. HE MADE SEVERAL POINTS. FIRST, WE SHOULD RESOT TO A LETTER ONLY ON MATTERS THAT WE CANMAT PUT INTO THE AGREEMENT ITSELF. IF WE CAN PUT IT INTO THE AGREEMENT, THEN THERE IS NO NEED FOR THE LETTERS. THEY ARE REDUNDANT. SO FAR AS THE DRAFT PREAMBULAR  
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LANGUAGE IS CONCERNED, HE AGAIN STRUCK OUT PORTIONS SO THAT HIS MODIFIED VERSION READS AS FOLLOWS:

QUOTE. RECALLING THAT THE AGREEMENT CONCLUDED BY THE PARTIES JANUARY 18, 1974, WITHIN THE FRAMEWORK OF THE GENEVA PEACE CONFERENCE, CONSTITUTED A FIRST STEP TOWARDS A JUST AND DURABLE PEACE ACCORDING TO THE PROVISIONS OF

SECURITY COUNCIL RESOLUTION 338 OF OCTOBER 22, 1973; AND

DESIROUS OF REACHING A FINAL AND JUST PEACETAETTLEMENT CALLED FOR BY SECURITY COUNCIL RESOLUTION 338 AND AS A SIGNIFICANT STEP TOWARDS THAT END; HAVE AGREED AS FOLLOWS:

ARTICLE: (1) THE PARTIES HEREBY UVDERTAKE NOT TO RESORT TO THE USE OF FORCE AGAINST EACH OTHER AS LONG AS THIS AGREEMENT IS VALID. END QUOTE.

4. HE SAW NO NEED FOR THE PERTINENT DRAFT LETTER AND REFUSED TO CONSIDER IT. I POINTED OUT THAT THERE ARE ELEMENTS IN THE DRAFT LETTER NOT INCLUDED IN THE PREAMBULAR LETTER, E.G. 5#3 049;8 9 -?975 .8)85-46 94 0-4--MILITARY ACTIONS. HE AGREED, BUT AGAIN ARGUED HIS REDUNDANCY POINT. PERTINENT LANGUAGE IS ALREADY IN THE FIRST DISENGAGEMENT AGREEMENT AND HE SAW NO NEED TO REPEAT IT. EVENTUALLY, HE AGREED, HOWEVER, THAT IXITHE ISRAELIS MOVE MORE ON LAND, HE WOULD BE WILLING TO INSERT A PARAGRAPH INTO THE AGREEMENT ON REFRAINING FROM MILITARY AND PARA-NELITARY ACTIONS. ALTERNATIVEY, THIS COULD BE PUT INTO A LETTER. HE WOULD ALSO BE WILLING TO INSERT A PARAGRAPH ON THE JOINT COMMISSION INTO THE AGREEMENT ITSELF.

5. FAHMY ALSO NOTED THAT ANY REFERENCE TO ARTICLE 51 OF THE UN CHARTER HAD BEEN ELIMINATED. HEHCNSISTED THAT THERE MUST BE A SEPARATE PARAGRAPH PERMITTING EGYPT TO RESORT TO FORCE IN SELF-DEFENSE AS PERMITTED BY ARTICLE 51. HE RECALLED YOU HAD AGREED TO THIS AND INDICATED THAT THE ISRAELIS HAD AGREED.

6. WE WENT ROUND AND ROUND ON THESE POINTS FOR A TIME,  
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BUT FAHMY WAS ADAMANT. AS WE FINISHED, HE ADDED ONE MORE POINT. SINCE YOU WILL SHOW TO THE ISRAELIS SADAT'S LETTERS TO PRESIDENT FORD, YOU SHOULD DO THE SAME WITH ISRAELI LETTERS TO PRESIDENT FORD. THE ISRAELIS LEAK EVERYTHING. GOE WANTS TO KNOW US COMMUNICATIONS TO THE ISRAELIS. IF, ON THE OTHER HAND, WE DO NOT SHOW ISRAELIS PRESIDENT SADAT'S LETTERS, THEN HE WOULD NOT ASK TO BE SHOWN THE ISRAELI LETTERS.

6. FAHMY SAID HE LOOKS FORWARD TO YOUR ARRIVAL TOMORROW.  
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